

*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
**BILL STATUS**

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
294-38 (LS)	Committee on Rules by request of I Maga'hågan Guåhan, the Governor of Guam, in accordance with the Organic Act of Guam.	AN ACT TO ADD A NEW § 12206.1, § 12206.2, § 12206.3, AND § 12206.4 TO ARTICLE 2 OF CHAPTER 12, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING AN INTERIM PROVISIONAL LICENSE AND PERMANENT LIMITED LICENSE FOR INTERNATIONALLY TRAINED PHYSICIANS (ITPs) TO PRACTICE AT GOVERNMENT OF GUAM FUNDED HEALTHCARE FACILITIES SUCH AS THE GUAM MEMORIAL HOSPITAL (GMH), THE DEPARTMENT OF PUBLIC HEALTH & SOCIAL SERVICES (DPHSS), FEDERALLY QUALIFIED HEALTH CENTERS (FQHCs) AND GUAM BEHAVIORAL HEALTH AND WELLNESS CENTER (GBHWC).	3/23/26 3:51 p.m.	4/2/26	Committee on Health and Veterans Affairs.	Request: 4/2/26  4/20/26			




## COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson  
*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
38<sup>th</sup> Guam Legislature

April 20, 2026

**To:** **Rennae V. C. Meno**  
Clerk of the Legislature

**From:** **Vice Speaker V. Anthony Ada**   
Chairperson, Committee on Rules

**Subject:** **Fiscal Note for Bill No. 294-38 (LS)**

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*Håfa Adai!*

Find the attached, Fiscal Note for the following bill:

**Bill No. 294-38 (LS).**

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research  
Fiscal Note of Bill No. 294-38 (LS)**

**AN ACT TO ADD A NEW § 12206.1, § 12206.2, § 12206.3, AND § 12206.4 TO ARTICLE 2 OF CHAPTER 12, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING AN INTERIM PROVISIONAL LICENSE AND PERMANENT LIMITED LICENSE FOR INTERNATIONALLY TRAINED PHYSICIANS (ITPs) TO PRACTICE AT GOVERNMENT OF GUAM FUNDED HEALTHCARE FACILITIES SUCH AS THE GUAM MEMORIAL HOSPITAL (GMH), THE DEPARTMENT OF PUBLIC HEALTH & SOCIAL SERVICES (DPHSS), FEDERALLY QUALIFIED HEALTH CENTERS (FQHCs) AND GUAM BEHAVIORAL HEALTH AND WELLNESS CENTER (GBHWC).**

Department/Agency Appropriation Information	
Dept./Agency Affected: <b>Guam Memorial Hospital Authority</b>	Dept./Agency Head: <b>Dr. Joleen M. Aguon, Administrator</b>
Department's General Fund (GF) appropriation(s) to date (inclusive of \$5.2M from FY 2023 Audited Excess Revenues):	\$34,986,146
Department's Other Fund (GMHA Pharmaceuticals Fund) appropriation(s) to date:	\$22,828,406
<b>Total Department/Agency revenues to date:</b>	<b>\$57,814,552</b>
Dept./Agency Affected: <b>Department of Public Health and Social Services</b>	Dept./Agency Head: <b>Theresa C. Arriola, Director</b>
Department's General Fund (GF) appropriation(s) to date: <b>Operations (\$59,693,405), Health Insurance Premiums for Foster Children (\$2,359,215), Child Protective Services Program (\$2,220,129), Bureau of Social Services Administration (\$7,558,215), and Grants for Homelessness (\$500,000)</b>	\$72,330,964
Department's Other Fund (Specify) appropriation(s) to date: <b>Environmental Health Fund (\$1,586,489), Health Professional Licensing Office Revolving Fund (\$333,181), Office of Vital Statistics Revolving Fund (\$224,713), Sanitary Inspection Revolving Fund (\$481,089), and Healthy Futures Fund for Guam Cancer Registry (\$389,144)</b>	\$3,014,616
<b>Total Department/Agency Appropriation(s) to date:</b>	<b>\$75,345,580</b>
Dept./Agency Affected: <b>Guam Behavioral Health and Wellness Center</b>	Dept./Agency Head: <b>Carissa E. Pangelinan, EDD, Director</b>
Department's General Fund (GF) appropriation(s) to date: <b>Operations (\$8,928,061), Focus on Life Youth Suicide Prevention Program (\$81,750), Youth Mental Health First Aid Program (\$285,170), and Level II Residential Services from FY 2025 Net Projected Unobligated GF Revenues (\$1,531,009)</b>	\$10,825,990
Department's Other Fund (Specify) appropriation(s) to date: <b>Healthy Futures Fund (HFF) for Operations (\$10,057,832), HFF for Detoxification and Rehabilitation Services (\$3,262,476), HFF for Inpatient Detoxification Program (\$2,266,285), and Mental Health and Substance Abuse Services Fund (\$377,635)</b>	\$15,964,228
<b>Total Department/Agency Appropriation(s) to date:</b>	<b>\$26,790,218</b>

Fund Source Information of Proposed Appropriation			
	General Fund:	(Specify Special Fund):	Total:
FY 2025 Unreserved Fund Balance		\$0	\$0
FY 2026 Adopted Revenues	\$0	\$0	\$0
FY 2026 Appro. (P.L. 38-60)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
<b>Total:</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Estimated Fiscal Impact of Bill						
	One Full Fiscal Year	For Remainder of FY 2026 (if applicable)	FY 2027	FY 2028	FY 2029	FY 2030
General Fund	1/	\$0	\$0	\$0	\$0	\$0
Special Fund	1/	\$0	\$0	\$0	\$0	\$0
<b>Total</b>	<b>1/</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

- Does the bill contain "revenue generating" provisions? /X/ Yes    / / No  
If Yes, see attachment
- Is amount appropriated adequate to fund the intent of the appropriation? /X/ N/A    / / Yes    / / No  
If no, what is the additional amount required? \$ \_\_\_\_\_ /X/ N/A
- Does the Bill establish a new program/agency? / / Yes    /X/ No  
If yes, will the program duplicate existing programs/agencies? /X/ N/A    / / Yes    / / No  
Is there a federal mandate to establish the program/agency? / / Yes    /X/ No
- Will the enactment of this Bill require new physical facilities? / / Yes    /X/ No
- Was Fiscal Note coordinated with the affected dept./agency? If no, indicate reason: /X/ Yes    / / No  
/X/ Requested agency comments not received by due date    / / Other:

Analyst: Joaquin A.J. Guerrero II    Date: 4/10/26    Director: Lester L. Carlson, Jr.    Date: APR 20 2026

Notes:  
1/ See attached comments.

**Bureau of Budget & Management Research  
Attachment to Fiscal Note No. 294-38 (LS)  
(for revenue generating provisions)**

<b>Projected Multi-Year Revenues</b>					
	<b>Year 1</b>	<b>Year 2</b>	<b>Year 3</b>	<b>Year 4</b>	<b>Year 5</b>
<b>General Fund</b>	1/	\$0	\$0	\$0	\$0
<b>Other Fund:</b>	<u>1/</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<b>Total</b>	1/	\$0	\$0	\$0	\$0

**Comments:**

Per comments provided by the Department of Public Health and Social Services, the Health Professional Licensing Office anticipates that application fees authorized by this proposed legislation will ultimately assist in covering recurring costs for the program, though current data is insufficient to provide a formal revenue forecast at this time.

Bureau of Budget and Management Research  
Comments on Bill No. 294-38 (LS)

The proposed legislation intends to add new §§ 12206.1, 12206.2, 12206.3, and 12206.4 to Article 2, Chapter 12, Title 10 of the Guam Code Annotated, relative to establishing an interim provisional license and permanent limited license for Internationally Trained Physicians to practice at Government of Guam funded healthcare facilities such as the Guam Memorial Hospital, Department of Public Health and Social Services (DPHSS), Federally Qualified Health Centers, and Guam Behavioral Health and Wellness Center (GBHWC).

Per comments provided by the DPHSS, the proposed legislation carries a measurable fiscal impact for both the Health Professional Licensing Office (HPLO) and the Guam Board of Medical Examiners (GBME), and will require a specialized administrative framework for full implementation. To ensure public safety and program integrity, the HPLO and GBME have identified a total estimated cost impact of \$171,354 per annum for additional personnel costs, professional support services, software/database licensing fees, and supplies.

Further, the bill will have a significantly positive programmatic impact by facilitating the entry of qualified physicians into Guam's underserved areas. The HPLO anticipates that application fees authorized by this proposed legislation will ultimately assist in covering recurring costs, though current data is insufficient to provide a formal revenue forecast. However, its implementation requires an amendment to the HPLO's current operating budget to ensure proper administration and oversight.

The Bureau notes that requests for comments were made to the Guam Memorial Hospital Authority and GBHWC, but no responses were provided as of the date of the preparation of this fiscal note.